



MICROCOPY RESOLUTION TEST CHART NATIONAL BUREAU OF STANDARDS-1963-A



PHASE C REPORT GREAT I

COORDINATION OF PUBLIC PARTICIPATION PROGRAM

FY 1978



D

DISTRIBUTION STATEMENT A

Approved for public releases Distribution Unlimited

MCGUINESS AND ASSOCIATES

149 MAIN STREET WABASHA, MINNESOTA

NOVEMBER, 1978

FILE COPY

10 00 83

UNCLASSIFIED

SECURITY	CLASSIFICATION	OF THIS PAGE	(When Date Entered)

REPORT DOCUMENTATION PAGE	READ INSTRUCTIONS	
	BEFORE COMPLETING FORM 3. RECIPIENT'S CATALOG NUMBER	
ADA13540	7	
4. TITLE (and Subtitio) GREAT I PHASE C REPORT; Coordination of public	5. TYPE OF REPORT & PERIOD COVERED	
participation program, fy 1978.	7 November 1977- 31 Oct 1978	
	6. PERFORMING ORG. REPORT NUMBER	
7. AUTHOR(e)	8. CONTRACT OR GRANT NUMBER(*)	
9. PERFORMING ORGANIZATION NAME AND ADDRESS Dan McGuiness and Associates	10. PROGRAM ELEMENT, PROJECT, TASK AREA & WORK UNIT NUMBERS	
149 Main Street		
Wabasha, MN		
11. CONTROLLING OFFICE NAME AND ADDRESS	12. REPORT DATE	
Army Engineer District, St. Paul	November 1978	
1135 USPO & Custom House	13. NUMBER OF PAGES	
St. Paul, MN 55101 14. MONITORING AGENCY NAME & ADDRESS(If different from Controlling Office)	15 15. SECURITY CLASS. (of this report)	
MONITORING AGENCY HAME & ADDRESS. Bullian Boll Gamoning Office,		
	15a. DECLASSIFICATION/DOWNGRADING SCHEDULE	
16. DISTRIBUTION STATEMENT (of this Report)		
Approved for public release; distribution unlimit	ed.	
the state of the s		
	}	
17. DISTRIBUTION STATEMENT (of the abetract entered in Block 20, if different from	om Report)	
18. SUPPLEMENTARY NOTES		
19. KEY WORDS (Continue on reverse side if necessary and identify by block number)	
MISSISSIPPI RIVER]	
PUBLIC OPINION		
26. ABSTRACT (Continue on reverse side if necessary and identity by block number)		
Public participation and information has been an		
GREAT I study since 1974. Since 1976 Public Part		
has been carried out by the consulting firm of Da		
under contract with the GREAT I Team via its fiscal agent, the St. Paul Dist- rict, U.S. Army Corps of Engineers. This report covers the contractors		
work for the period November 1, 1977 through October 31, 1978. As a report of		
the contractor, the contents do not necessarily have the endorsement of the		

DD 1700 1473

PPIWG. 🥆

UNCLASSIFIED
SECURITY CLASSIFICATION OF THIS PAGE (When Date Entered)

GREAT I

PHASE C REPORT

DAN MCGUINESS & ASSOCIATES

GREAT I will address all major economic and environmental functions and problems of a total Upper Mississippi River resource management plan and resolve as many of the problems as possible. However, it will primarily produce a detrailed plan for an environmentally and economically acceptable channel operation and maintenance program. If a particular problem is not resolved, the final report will state what must be done to resolve that problem.

This report contains a Summary of Activities and Accomplishments of the Public Participation Program Coordinator. It also includes recommendations and conclusions of the coordinator (contractor) per Scope of Work for Contract No. DACW37-76-C-0185, Phase C.

The firm of Dan McGuiness & Associates wishes to express special thanks to the citizen volunteers who have served in the past year on the Public Participation and Information Work Group Executive Board. These people are as follows:

Name	Address	Representing
Mary Swanger	Route 1, Islandview Dr. Wabasha Minnesota	Citizens for a Clean Mississippi, Inc.
*Bill Howe	132 So. Beaumont Road Prairie du Chien, WI	Wisconsin Conservation Congress
Harvey Goodell	634 E. Division Sparta, Wisconsin	West. Chap., Wis. Society Professional Engineers
Lois Ann Helgeson	530 12th Ave. NW New Brighton, MN	Ramsey County Environ. Eg. C.A.C.
Robert Madvig	111 26th NW Rochester, MN	Sierra Club
Eugene Sweazey	1071 Gilmore Avenue Winona, Minnesota	Winona Rod and Gun Club
Stewart Sumpton	12824 Melody Lane Minnetonka, Minnesota	American Commercial Barge Lines
Wally Thiele	517 Olmstead Winona, Minnesota	Minnesota Conservation Federation
Patt Wagner	River Studies Center University of Wisconsin LaCrosse, Wisconsin	River Studies Center
*Co-Chairs	reciose, Misconsin	

Thanks are extended to all citizens who participated in some way in the GREAT I Study. We offer a challenge to continue your efforts in the coming

DAN MCGUINESS & ASSOCIATES

Dan McGuiness Wendy Thur Nancy McGuiness Barbara Thornton Jean Gleason Sharon DeCoster

Coordinator Assistant Coordinator (GREAT II) Alan Fenger
Assistant Coordinator (GREAT I)
Dennis Asmussen
Assistant Coordinator (GREAT I)
Assistant Coordinator (temporary)
Virginia Wiskerchen
Dianne Schjolberg
Public Information Specialist Bookkeeper Public Information Specialist (temporary) Secretary/Receptionist (GREAT II) Public/Information Specialist (GREAT II)

Acces	sion For	
NTIS	GRA&I	
DTIC TAB		
Unannounced 🔲		
Justification		
By		
Avail and/or		
Dist	Special	
AlI	·	



table of contents

			Page
1.	INTRODUCTIO	W	1
2.	ACTIVITIES	AND ACCOMPLISHMENTS	2
3.	CONTRACTOR •	S RECOMMENDATIONS	9
4.	SUMMARY		11
	APPENDIX A	Contractor's Scope of Work	12
	APPENDIX B	PPIWG Plan of Action	13
	APPENDIX C	Summary of PPIWG Actions/Activities	14

1. introduction

Public participation and information has been on on-going element of the GREAT I Study since its beginnings in 1974. Since 1976 Public Participation Program staff work has been carried out by the consulting firm of Dan McGuiness & Associates under contract with the GREAT I Team via its fiscal agent, the St. Paul District, U.S. Army Corps of Engineers. This report covers the contractor's work for the period November 7, 1978 through October 31, 1978.

During the above-referenced period, the contractor continued providing staff services to the Public Participation and Information Work Group (PPIWG), provided information to the public as needed, prepared and published a Soundings newsletter, maintained a study information library, and worked closely with the PPIWG Executive Board in preparation of a draft and final Position Paper on the entire range of GREAT I Study issues.

As a report of the <u>contractor</u> the contents do not necessarily have the endorsement of the Public Participation and Information Work Group of GREAT I. The work group's executive board, however, will be asked to review the report and provide comments to the contractor. As such, the report also serves as a discussion paper for use by GREAT I in the formulation of work group programs for the balance of the study.

2. activities & accomplishments

The activities of the contractor are based upon two directives. The first is the Scope of Work as contained in the contract between the firm of Dan McGuiness and Associates and the St. Paul District, U.S. Army Corps of Engineers. Appendix A contains that Scope of Work. The second is the FY 1978 Plan of Action as adopted by the GREAT I Public Participation and Information Work Group (PPIWG) Executive Board (see Appendix B). Since the contractor serves both GREAT and the citizens, both have a role in guiding the contractor's efforts. The following information is provided as a summary of work accomplished under the two aforementioned directives. Information is arranged to be consistent with the tasks as outlined in the Plan of Action.

WORK GROUP TASK 1

Dredged Material Site Review

During FY 1977 the PPIWG was extensively involved in reviewing dredge material placement sites; the evaluation to be used in forming a channel maintenance plan. In FY 1978 the PPIWG continued active involvement in the process of channel maintenace plan development as follows:

- * February, 1978 Channel Maintenance Plan Workshops: On the dates of February 8th and 9th, 1978 the contractor conducted two workshops in St. Paul, Minnesota and Winona, Minnesota, respectively. The workshops were open to the public and written invitations were sent to all PPIWG members with invitation to the general public via media releases. At the workshops citizens were asked to evaluate dredge material placement method preferences and criteria preference. A report containing citizen evaluations was transmitted to GREAT by memo of March 13, 1978.
- * April, 1978 Pool Placement Site Review Meetings: Subsequent to the above-noted meeting the contractor held 5 public workshops throughout the GREAT I Study area for the purposes of reviewing dredge material placement alternatives on a pool by pool basis. Those meetings were as follows:

Date	Location	Pools Covered
April 11, 1978	Prairie Du Chien, Wisconsin	9 & 10
April 12, 1978	LaCrosse, Wisconsin	7 & 8
April 13, 1978	Winona, Minnesota	5 & 6
April 17, 1978	Red Wing, Minnesota	3 & 4
April 18, 1978	St. Paul, Minnesota	1 & 2

At these workshops citizens were given the opportunity to express their opinions about specific disposal sites and placement methods. All members of the public were notifed via written invitation or through the media. A report summarizing citizen input was sent to GREAT I via memo of May 9, 1978.

*Involvement in the channel maintenance planning effort since May has been limited to monthly updates for the PPIWG Executive Board, and direct involvement by the PPIWG staff (contractor) on behalf of the public.

WORK GROUP TASK 2

On-Site Inspection Program

During the 1978 dredging season the contractor and, at times, members of the general public attended on-site inspection team meetings for the purpose of having direct input into the dredging and material placement review process. To date the PPIWG has had representation at the following OSIT meetings:

Date	Location
4-20-78	Brownsville, Minnesota
5-5-78	Fountain City, Wisconsin
5-24-78	Reads Landing, Minnesota
6-22-78	Alma, Wisconsin
6-23-78	Lansing, Iowa
7-11-78	Buffalo City, Wisconsin
10-4-78	Dresbach, Minnesota

Attendance at these OSIT meetings allowed for direct public participation in OSIT recommendations for dredging and disposal of actual dredge operations. While OSIT recommendations do not carry the weight of law (they only serve as recommendations to the Corps) public involvement helps to assure public values were considered in making those recommendations.

WORK GROUP TASK 3

Assist GREAT in Reviewing ED and EQ Plans

During the period covered in this report the GREAT I Plan Formulation Work Group has not yet carried out a formal evaluation of the channel maintenance plans or river resource management alternatives for economic development and environmental quality accounts. Therefore, there has been no formal public input under this task. The PPIWG representative to the Plan Formulation Work Group has, however, been active in establishing the evaluation criteria and process through attendance at regular Plan Formulation Work Group meetings and as a member of a special Channel Maintenance Plan Task Force.

WORK GROUP TASK 4

Assist in Review of "Without" Plans

During the period covered in this report, the GREAT I Plan Formulation Work Group has done only minimal work in the development of a "without plan". GREAT's Interim Status Report dated March, 1978 mentioned on pages 60-64 some potential results of proceeding to operate "without GREAT". Through review and comment on the draft Interim Report (in FY 1977) the public provided some input concerning this subject. Major public input cannot take place until the GREAT I Plan Formulation Work Group issues more detailed information. Thus completion of this task will not occur until FY 1979.

WORK GROUP TASK 5

Continue Use of Coordinator and Office

During this phase of the contract the contractor has maintained a Public Participation Headquarters located at 149 Main Street in Wabasha, Minnesota. The office was staffed by a Coordinator, Assistant Coordinator, and additional support staff. The office provided meeting space for visitors, contains a library of all GREAT documents, minutes, reports, etc., and serves as an information referral center. Regular office hours were maintained and the staff was available full time during normal business hours to assist the public. The contractor, in addition, spent considerable time travelling to meet with individuals, organizations, and local government groups. The staff prepares and produces "in-house" a newsletter with regular distribution via the Corps of Engineers mailing system, and transmits information to the public on a regular basis. For the period November 7, 1977 through October 31, 1978 the contractor has provided a total of 2,484.75 hours of professional staff time and 824.75 hours of secretarial staff time to the GREAT I effort.

As part of the contractor's public information efforts, its staff has worked with the news media in the study area. Currently all known media outlets are informed about meetings and special events. Throughout the study to date the GREAT Team has had periodic exposure in the media, and the contractor will continue this program until completion of GREAT.

In an effort to provide information and obtain input from organized groups in the study area the PPIWG staff has offered to meet with them and obtain their comments. To date, the staff has attended meetings of the following groups at their invitation.

Group	Date	Location
Alternative Images of the Mississippi	11-14-77	Winona, MN
Water Quality Conference	12-8-77	Minneapolis, MN
Upper Mississippi River Basin		
Commission	1-10 and 11/78	Rochester, MN
Region 10 Open Space Task Force	4-13-78	Rochester, MN
Upper Mississippi River Basin		
Commission	5-9 - 78	Minneapolis, MN

5-18-78	Minneapolis, MN
6-8 and 6-9-78	LaCrosse, WI
7-18/7-21	French Lick IN
7 - 26-78	Hudson, WI
7-27-78	Hudson, WI
8-3-78	Prairie DuChien, WI
9-9/9-10-78	St. Cloud, MN
•	
9-10/9-13-78	Brainerd, MN
•	
9-13-78	Minneapolis, MN
10-2-78	Stillwater,MN
10-15-78	Rochester, MN
10-20-78	Lewiston, MN
	6-8 and 6-9-78 7-18/7-21 7-26-78 7-27-78 8-3-78 9-9/9-10-78 9-10/9-13-78 9-13-78 10-2-78 10-15-78

Finally, the contractor, in an effort to provide timely input to work groups and to gather current information for the public, has attended most of the GREAT I Work Group meetings held during this phase. GREAT I Work Group or Team meetings attended by staff are listed as follows:

Meeting	Date
Plan Formulation Work Group	11-16-77
Plan Formulation Task Force	11-28 and 11-29-77
Recreation Work Group	12-8-77
Water Quality Work Group	12-13-77
Plan Formulation Work Group	12-12-77
Plan Formulation Work Group	1-13-78
Recreation Work Group	1 1678
Floodplain Management Work Group	1-17-78
Fish & Wildlife/Side Channel Work Group	1-17-78
Dredge Material Uses Work Group	1-20-78
Sediment and Erosion Control Work Group	1-25-78
Computerized Analysis Workshop	1-30-78 and 1-31-78
GREAT I Team	2-1-78
Pool Plan Task Force	2-6-78 and 2-8-78
Plan Formulation Work Group	2-16-78
Water Quality Work Group	2-14-78
'78 Dredging Guidelines Task Force	2 - 15 - 78
Floodplain Management Work Group	2-14-78
Commercial Transportation Work Group	3-3-78
Fish and Wildlife Work Group	3-6-78
Water Quality Work Group	3-9-78
Floodplain Management Work Group	3-13-78
Plan Formulation Work Group	3-14-78
Recreation Work Group	3-15-78
GREAT I Team meeting	4-5-78
Computerized Analysis Workshop	4-19-78

Wilderness Task Force	4-27-78
GREAT I Team meeting	5-18-78
Plan Formulation Work Group	5-23-78
Commercial Transportation Work Group	6-1-78
Plan Formulation Work Group	6-28-78
GREAT I Team	6-29-78
Floodplain Management Work Group	6-19-78
Recreation Work Group	6-29 - 78
Material & Equipment Needs Work Group	7-7-78
Recreation Work Group	7-19-78
Plan Formulation Work Group	7-20-78
Commercial Transportation Work Group	7-7-78
GREAT I Team	8-10-78
Plan Formulation Work Group	8-21-78
Fish & Wildlife Work Group	8-1-78 and 8-2-78
Commercial Transporation Work Group	8-4-78
Water Quality Work Group	8-9-78
Fish and Wildlife Work Group	8-14-78
Recreation Work Group	8-15-78
Dredge Material Use Work Group	8-18-78
Water Quality Work Group	8-28-78
Material & Equipment Needs Work Group	9-6-78
Commercial Transportation Work Group	9-11-78
Recreation Work Group	9-19-78
Commercial Transportation Work Group	10-18-78
Plan Formulation Work Group	10-19-78
GREAT I Team meeting	10-20-78
Commercial Transportation Work Group	10-5-78
Floodplain Management Work Group	10-12-78
Material & Equipment Needs Work Group	10-18-78
Recreation Work Group	10-30 and 10-31-78

TOTAL # of Meetings

57

In performing the duties for GREAT I the contractor's staff travelled 12,569 miles by auto plus air travel during the contract period November 7, 1977 - October 31, 1978.

WORK GROUP TASK 6

Evaluate Information Function of Plan Formulation Work Group

A long-standing concern of the public in 1977 and early 1978 has been the lack of basic information available to the general public from GREAT. This matter came before the PPIWG Executive Board in the form of a recommendation from the contractor on February 9th, 1978. The contractor recommended that he take over the layout, writing, and physical preparation of the Soundings Bulletin with preparation costs to be borne by the contractor under the existing contract. Further, that the Corps of Engineers take the finished product and mail to the 2500 member mailing list using their own mailing facilities and computerized mailing label service. The PPIWG endorsed this recommendation. The GREAT I Team, at their April 5 meeting

also endorsed this proposal. As a result of these actions the Contractor has published Soundings as follows:

May 1978 2500/6 page issues August 1978 2500/6 page issues September 1978 2500/8 page issues

The contractor plans to continue publishing Soundings in FY 1979. The PPIWG will continue to monitor GREAT's public information efforts and make recommendations as needed.

WORK GROUP TASK 7

Assist in Planning Town Meetings

In addition to the Channel Maintenance Workshops noted under Work Group Task 1, the contractor has held one special town meeting:

Recreation Studies Information Meeting Lansing Iowa June 22, 1978

WORK GROUP TASK 8

Assist in Developing Specific Links with Public

During this contract phase the contractor continued to work with the previously formed PPIWG Executive Board, a group of citizen-volunteers representing a cross-section of citizen interests (see Preface). Through this executive board GREAT has attempted to maintain an open line of communication with those groups and individuals with a high degree of interest in GREAT. The board has met frequently (see below) to obtain information and submit input to GREAT. A major product of the board (and one which was a result of many, many hours of volunteer time) was a draft and final Interim Position Paper. This paper consolidated and summarized all citizen input to date and listed interim positions on all major preliminary recommendations and conclusions by GREAT to date. The contractor printed and transmitted over 500 copies of this report to citizens, legislators, and agency people. Other accomplishments and input of the board is listed in Appendix C.

PPIWG Executive Board Meetings

(Period Nov. 7, 1978 - Oct. 31, 1978)

Date	Location
December 1, 1977	Wabasha, Minnesota
February 8, 1978	St. Paul, Minnesota
February 9, 1978	Winona, Minnesota
April 6, 1978	Red Wing, Minnesota
April 7, 1978	LaCrosse, Wisconsin
June 17, 1978	Wabasha, Minnesota
July 22, 1978	Wabasha, Minnesota
August 17, 1978	Wabasha, Minnesota
September 23, 1978	Winona, Minnesota

WORK GROUP TASK 9

Develop Broad Public Information/Participation Program

All of the activities summarized in work group tasks 1-8 represent the implementation of this task. The contractor, through a combination of staff activity, executive board activity, the newsletter, public meetings and workshops, and reports (including this one) to the team and public has provided a comprehensive public information/participation program as required by the Water Resources Council and endorsed fully by GREAT.

3. contractor's recommendations

Within the context of the contractor's Scope of Work, the objectives of the PPIWG, and based upon a review of the past year's activities and accomplishments, the contractor makes the following recommendations to the GREAT I Team:

- 1. In the last year of the study (FY 1979) GREAT should continue to fund a full time independent PPIWG headquarters with a minimum of 2000 man-hours of staffing by the contractor.
- 2. The contractor should continue to attend as many work group and GREAT meetings as possible to keep current on work group positions, findings, etc., and to provide direct input from the public at the work-group level.
- 3. PPIWG Executive Board meetings should continue to be held as needed to provide detailed public review of GREAT products and subsequent input as the Team prepares a draft and final GREAT report. Meeting schedule will be dependent upon GREAT's actual product completion dates. The contractor should continue to inform all members of the PPIWG (now about 400) of all meetings and all PPIWG members should continue to receive PPIWG minutes.
- 4. A special public review of GREAT I work group draft appendicies, recommendations and product, should be held by the PPIWG in January, 1979. This should be done in the form of a workshop at which the public as well as GREAT I Team and work group members attend. Findings generated at this workshop should be published and considered by GREAT in the preparation of its draft final report.
- 5. Upon completion of the <u>draft</u> final report by GREAT the contractor and GREAT should jointly sponsor a series of no less than 3 and no more than 6 <u>Town Meetings</u> for purposes of presenting a summary of findings and obtaining public input. Upon completion of the meetings the contractor should prepare a Town Meeting Report summarizing citizen input. Contents of said report should be reviewed by GREAT to consider modifications for the final issue of the final report.
- 6. The contractor should continue to meet with the general public to provide information and obtain citizen input. Executive board members should assist, where possible, in this effort.
- 7. Transmittal of work group meeting agenda's, minutes, and relevant papers directly to the PPIWG Executive Board should continue until end of GREAT I as it has been demonstrated that this is the most effective and efficient way to inform the board so that members can provide input based on an informed mind.

- 8. The contractor should continue to prepare and print Soundings until end of GREAT as a major public informational tool. The Team, however, should consider a major public information effort to expose the public to the Team's draft report contents. This should be done "in-house" or through a contract modification to Phase D of the PPIWG Program Services contract. Further, upon completion of GREAT Final Report publication, a major public information program should be carried out to inform citizens of the final recommendations and conclusions of GREAT I.
- 9. The contractor notes that one of the major products of the PPIWG program in FY 1978 was a Position Paper on GREAT. This paper should be thoroughly reviewed by all members of the GREAT Team and work groups and given serious consideration by GREAT as it writes its draft documents.
- 10. The contractor notes that the matter of reimbursement of citizens for participation in GREAT continues to be a major citizen/team issue, with diverse opinions presented in both sectors. The contractor, in its Phase B Report, noted that funding citizens "is not essential to participation in general...". The U.S. Army Corps of Engineers has determined that reimbursement to citizens for participation in GREAT is no longer allowable as it is not done on other Corps study efforts. The contractor still maintains that reimbursing citizens will not substantially increase citizen participation. However, based on the contractor's discussions with citizens during FY 1978 it does recognize that, in principal, citizens should not be barred from participation due to cost of travel to citizen meetings or team or work group meetings. This stand is further enhanced when it is known that agency representatives, in fact, are so reimbursed. Finally, it is known that while lobbying groups are capable of paying the costs of lobbying for or against an issue, individual citizens must bear the expenses of their efforts from household funds. This results in an inequality in the ability to influence the decision making process - one inherent in our democratic free-enterprise system. The contractor has no solution to offer other than to suggest that individuals who must bear costs out of household expenses attempt to organize themselves or align themselves with interest groups who do have funds to lobby, a second alternative is to obtain a change in existing law or rules.

It is uncertain as this report goes to press, what will happen on this on FY 1979.

- 11. In early FY 1979 emphasis should be placed on obtaining specific input from the public on the work group products. After publication of a draft final report major emphasis should be given to widespread public review of the draft documents and concise input on same back to GREAT from the public.
- 12. Finally, the contractor recommends that the Team explore ways to continue citizen involvement after completion of the GREAT Final Report is transmitted to Congress to provide a means for citizens to monitor implementation efforts.

4. summary

Fiscal year 1978 was a year of diverse activities; intense public participation in the development of material placement plans; active representation at several meetings by PPIWG staff; and a long and hard process of writing a major position paper. The executive board, still a group of citizens of diverse interests, had the opportunity to become intimately involved in the study. For the executive board citizen involvement was almost a daily activity. Evidence of the thoroughness of the executive board's work can be seen in the comprehensive nature of the position paper it produced. The executive board, as representative of many broad interests, will continue in FY 1979 to be intensely involved in detailed analysis of GREAT products and resultant recommendations to GREAT.

As the Study goes into its final year, citizens recognize that their support or lack of same will become more meaningful. As noted years ago the true test of citizen input will occur when the final report goes to Congress. If, in fact, there is strong citizen support, individual Congressmen will have a base from which to push for implementation. If support is lacking, Congressmen will respond in kind. It will be most important for GREAT to keep its "ear to the ground" to assure that the final report is a supportable document - not just technically, but politically (for lack of a better word).

The contractor has observed that GREAT has come a long way in the last year toward defining its end product. Public input has been a major element of GREAT in FY 1978. The opportunity for input was provided. Many accepted. The final question for 1979 is: "Will the input be heeded?" The credibility of public input will certainly be addressed by GREAT. That input found to be credible must have an effect on the final report. If not, there must be a credible reason "why not". FY 1979 will be a year in which GREAT's findings will be thoroughly exposed via a draft report. Will the report withstand the test of public involvement? Will the public be able to underwrite the report as it goes to the agency heads and Congress?

SCOPE OF WORK Phase C for Contract No. DACW37-76-C-0185

Coordination of the public participation program of the Great River Environmental Action Team (GREAT I).

The contractor will be required to continue coordination of the public participation program with other aspects of GREAT I. The coordinator will also assure public representation at Team and Plan Formulation Work Group meetings. The coordinator will act as staff of the Public Participation and Information Work Group and will continue efforts to broaden the public base of the study. Other work identified by the public and GREAT I as necessary to represent the public on the study will also be carried out by the coordinator.

In addition, monthly status reports will be required. At the end of phase C, the coordinator will present a written report presenting recommendations for necessary changes in the public participation program.

APPENDIX B

12.	Expected Product	Initiation	Completion
Ment Year 1978 (total cost \$50,000)			
Contigue dredged material placement eite review if mecessary	Written recommendations to the Plan Formulation Work Group on all identified placement sites. Potential for identifi- cation of new sites.		Depends on Dredged Mat rial Uses Work Group schedule.
On-site inspection program	Recommendations on dredging and placement of material.	1 May 1978	1 October 1978
Assist GREAT in reviewing economic devalopment and environmental quality is accordance with the Principles and Standards	Written comments.	Depends on initiating CREAT.	Depends on imitiation of this activity by GREAT.
Assist in review of "without plans"	Written comments.	Depends on initiat GREAT.	Depends on initiation of this activity by GRZAT.
- Continue use of coordinator and office	Staff services for the work group and public.	1 October 1977	30 September 1978
Delege the information function of the Flam Pormulation Work Group	Ongoing recommendations.	1 January 1977	Ongoing
Assist in planning town meetings	Personnel assistance to GREAT	15 March 1977	Ongoing
Assist in developing specific links with the public	Personnel assistance to GREAT.	15 March 1977	Ongoing
Derelop broad public information/ perticipation program with specific	Ongoing assistance.	15 March 1977	Ongoing
Piscal year 1979 (total cost \$35,000)			
Continue all activities listed for fiscal years 1977 and 1978 as needed	Written recommendations to GREAT as needed.	1 October 1978	30 September 1979
Continue use of coordinator and office	Staff services for the work group and public.	1 October 1978	30 September 1979
Review of final GREAT report (drafts)	Written recommendations.	Depends on complet GREAT.	Depends on completion of documents by GREAT.

APPENDIX C

SUMMARY OF MAJOR PPIWG ACTIONS/ACTIVITIES

Da	te
20	

November, 1977

December, 1977

January, 1978

February, 1978

March, 1978

April, 1978

May, 1978

June, 1978

Item

- * Completed houseboat trip report for GREAT I
- * Report on Interest Groups and Individuals involved in GREAT prepared.
- * PPIWG Executive Board met, no major actions
- * Publicity carried out for public "mini-workshops" on GREAT I material placement plans.
- * Staff paper adopted by PPIWG Executive Board on GREAT I Interim Report.
- * PPIWG Executive Board requested that staff assume responsibilities for Soundings bulletin.
- * 2 mini-workshops on material placement plans held in Winona, MN and St. Paul. MN.
- * PPIWG staff directly involved in GREAT I pool planning process
- * 2 public meetings held to brief general public and Executive Board on GREAT status. A slide show on GREAT activities prepared by PPIWG staff for these and subsequent meetings.
- * GREAT Team approved staff preparation of Soundings bulletin
- * 5 material placement workshops held by staff to review, on a pool by pool basis, specific disposal site alternatives.
- * GREAT I Interim Report public distribution begun by staff along with evaluations of GREAT I preliminary conclusions and recommendations
- * Continued transmittal of Interim Report and Evaluation Surveys upon request to public.
- * Soundings issue printed
- * Staff worked on 1st draft of a PPIWG Executive Board Position Paper on GREAT
- * PPIWG Executive Board officially requested to be reimbursed by invitational travel orders to send voting representative to GREAT I Plan Formulation meetings.

June, 1978

July, 1978

August, 1978

September, 1978

October, 1978

- Soundings editorial policy clarified by Executive Board
- * PPIWG Executive Board passed resolution asking for investigation of new type of dredging equipment
- * Staff released to PPIWG 1st draft of PPIWG Executive Board Position Paper
- * Special public information meeting on recreation held in Lansing, Iowa
- * staff began preparations for Izaak Walton League National Convention
- * PPIWG Executive Board accomplished major review of 1st draft position paper and writing of 2nd draft
- * New member added to Executive Board
- * Attendance at National Izaak Walton League Convention and presentation on GREAT.
- * 2500 copies <u>Soundings</u> Bulletin prepared
- * Executive Board Final copy Position Paper printed and released
- * Staff review of "new" placement sites accomplished
- * PPIWG reviewed recreational lock alternatives and completed survey
- * PPIWG toured Dredge Wm. A. Thompson at Reads Landing, MN.
- * FY 1979 PPIWG Plan of Action adopted by Executive Board
- * PPIWG staff attended several major public events to present exhibits, etc. on GREAT
- # updated slide-show prepared on GREAT
- * Initial planning by Executive Board on special 3-day public review workshop of GREAT
- * Position Paper voting procedures clarified by Executive Board
- * PPIWG attended several group meetings to talk about GREAT
- * Began preparation of Phase C Report

END

FILMED

1-84

DTIC